

**ROADSIDE RESERVES
GENERIC PLAN OF
MANAGEMENT**



RANDWICK  CITY COUNCIL

MESSAGE FROM THE MAYOR

Dear Readers,

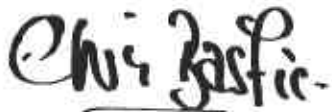
In June 1994, Randwick City Council began a major program developing open space Plans of Management for all parks, beaches and reserves under its management.

Open space comprises the second largest land use in the City of Randwick and is a public area for which Council has an important responsibility. Our parks and other recreation areas include some of the most valuable assets we have to offer, including large areas of natural vegetation and coastal reserves, a number of sports orientated parks and ovals, informal roadside reserves, pocket and neighbourhood parks. Within these areas you may find rare native vegetation species and even some wildlife.

Roadside reserves within the City of Randwick have a very important role to play. They offer 'linkages' to other open space areas by acting as wildlife and vegetation corridors, or pedestrian and cycling links. Many roadside reserves are located over old tram lines and have become areas of green space which improve the appearance of our streets and the quality of the air we breathe.

Public participation featured strongly in the development of this and other generic plans within the COSRPOM due to the public ownership of these areas. This communication and input has enabled meaningful strategies and actions to be developed with the collaborative support of the community and Council. It is hoped that such collaboration will continue in the future.

Thanks go to all those who were involved in the development of this plan. I commend it to you.



Councillor Chris Bastie
MAYOR

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- Bu mektubu anlayamazsaniz, lutfen 9399 0999 'dan Belediye ile ilişkiye geçiniz; tercümanlik hizmeti ayarlanacaktır. Turkish
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ROADSIDE RESERVES GENERIC PLAN OF MANAGEMENT

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GLOSSARY

CR Act	Crown Lands Act, 1989
DLWC	Department of Land and Water Conservation
DUAP	Department of Urban Affairs and Planning
EPA	Environment Protection Agency
EP&A Act	Environmental Planning and Assessment Act, 1979
LG Act	Local Government Act (NSW), 1993



EXECUTIVE SUMMARY

This plan of management is one in a set of eight *generic* plans of management which, along with a City-wide *Strategic* Plan for open space and recreation, comprise the City Open Space and Recreation Plan of Management (COSRPOM). The roadside reserves plan addresses issues raised by community representatives, local experts, government authorities and Council's internal steering committee for the COSRPOM.

The plan covers all median and nature strip open space areas within the City of Randwick. This includes both Council owned 'community land' under the Local Government Act, 1993 (LG Act) and Crown Land. The principal goal of the plan is stated below:

'The provision of safe, diverse and quality recreational opportunities for the residents of and visitors to Randwick City's roadside reserves'

Roadside reserves are a sub-category under the 'General Use' category as defined within the LG Act. They predominantly serve as areas that people use as a through route, walk their dogs or simply acknowledge as green roadside spaces. The large area of roadside reserves within the City of Randwick presently lack any particular recreation identity resulting in them often being seen as the wastelands of Randwick. This plan proposes a clear identity and purpose for roadside reserves and aims to transform them into dynamic recreation spaces for activities such as cycling and walking, bird watching and nature appreciation. The provision of linkages between open space, residential and commercial areas is also investigated.

Occasional events and carnivals/processions, etc. will be permitted within roadside reserves and will, in most cases require a permit, as set out within the COSRPOM Strategic Plan.

The major recommendations of this plan are as follows:

- * Maintenance practices to be reviewed and have regard to the location and profile of each particular roadside reserve.
- * Community assistance in the maintenance of roadside reserves is encouraged with the continuation of and improvements to the successful Community Street Tree Planting Program.
- * Link vegetation along and between roadside reserves and other open space areas to create wildlife corridors and green spaces throughout the City.
- * The Draft Street Tree Masterplan and the Draft Urban Design Guidelines should be adhered to when implementing vegetation planting and other improvements within roadside reserves.
- * Increase recreational opportunities within roadside reserves particularly for cyclists and walkers through the creation of safe and creative routes.

A twenty year time frame is recommended for this plan with annual reviews for recommendations that have cost implications and five year reviews of the entire plan.



COMMUNITY FEEDBACK

The community of the City of Randwick and others who have an interest in Council's future plans for its open space and recreation opportunities throughout the City, were invited to comment upon the draft version of this generic plan of management. This plan affects the management of roadside reserves over the next two decades and it was important that members of the community were aware of, and had the opportunity to express their opinion on the strategies recommended.

Following the public exhibition period of 42 days, a number of submissions were received in relation to this and the other seven generic plans within the 'COSRPOM' set. These were then incorporated where appropriate. This plan is the final adopted plan under the Local Government Act 1993.

Any further comments that you would like to make in assisting Council's monitoring and updating of the plan, should be put in writing, referring where appropriate, to the specific section concerned, and addressed to:

**The General Manager
Randwick City Council
Administrative Centre
30 Frances Street
RANDWICK NSW 2031**

marking it to the attention of:

Ms Adrienne Jeuda
Strategic Planner - Works Division



1. INTRODUCTION

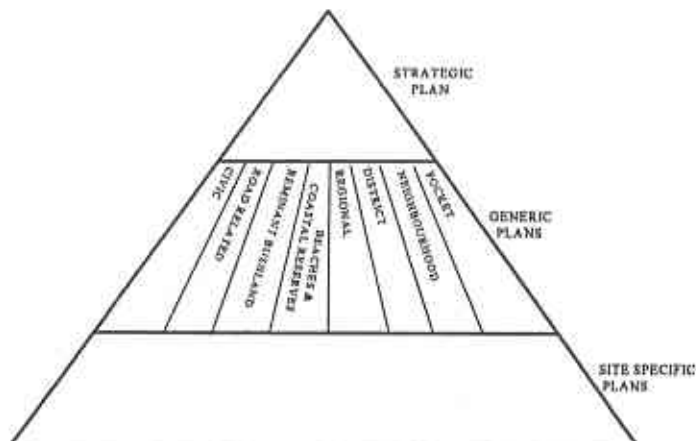
1.1 Aim and Background

Aim of the Roadside Reserves Generic Plan of Management

'To provide a practical framework and timetable for achieving short, medium and long term management objectives in accordance with the guiding principles for roadside reserves within the City of Randwick.'

This generic plan of management for roadside reserves is one in a series of eight, twenty year generic plans that comprise the Randwick City Open Space and Recreation Plan of Management (COSRPOM). It has been prepared in compliance with the LG Act (1993) and is categorised a 'General Use' type of community land under the LG Act and sub-categorised into the 'Roadside Reserves Generic Plan of Management for the COSRPOM. 'Generic' plans are those that incorporate the management of a number of areas comprising the same values and characteristics, in this case civic parks. A Strategic Plan for all open space and recreation opportunities within the City of Randwick links with, and provides direction to the Generic Plans which then feed directly into site specific plans of management, concept plans or maintenance programs. Together, these provide a comprehensive management approach for open space and recreation in the City of Randwick for the next two decades. Figure 1 demonstrates how the generic plans of management relate to the overall structure of the COSRPOM.

Figure 1: The COSRPOM Plans of Management



Roadside reserves offer a break from the urban environment through the use of grass, trees and other vegetation. They provide a sense of what was, prior to roads and building development and offer a brief psychological return to nature. As such the type of recreation promoted within these areas is non-organised and may involve walking the dog, sitting and viewing the surrounding activity or simply having it as a focus of attention - an area to be looked at rather than used. Roadside reserves are often located on disused tram routes and form a useful and safe link away from main roads. A number of roadside reserves also play an important role as vegetation and potential wildlife corridors, eg. Anzac Parade median strip and Fitzgerald Avenue.

Roadside reserves may have another role and that is of a 'green link' for pedestrians and for cyclists. Again, Anzac Parade is a good example of where these ideas may be developed. Popularity for cycling and walking has increased over the last decade and the use of the motor vehicle has become more of an issue. Median strips and other roadside reserves as pedestrian and cycle links are likely to be a greater focus for planning in these open space areas.

Facilities within roadside reserves presently include a number of seating areas, occasional toilet blocks, pathways, bubblers and vegetation. Roundabouts are included as roadside reserves and roadside reserves must cater for these informal recreational activities and include seating, landscape works, paving, monuments in some civic parks and artworks such as statues in others. The role of art works and monuments is integral in portraying the localised history of the area and the status of the City of Randwick within its broader state and national setting. Over the years a number of roadside reserves have been enveloped by the roads themselves and parking areas for cars. Where their status has been changed to 'operational land', they have not been addressed in this plan of management.

1.2 Requirements of the Local Government Act 1993 (the Act)

The Act sets out Council's duty in respect to preparing plans of management for 'community land'. By July 1993 Council had undertaken an extensive assessment of its public land (land vested in or owned by Council) and classified such land as either 'community' or 'operational'.

The following definition of 'community land' has been summarised from clause 6 (2) of schedule 7 of the Act:

Community Land is land that is owned by Council, and all land, other than Crown and commons, which has been placed, or falls under its care and control (vested in) and may comprise: a public reserve; land subject to a trust for a public reserve; land dedicated as a condition of development consent under Section 94 of the EP & A Act 1979; land reserved, zoned or dedicated for use as open space under a planning instrument; or land that is owned by the Minister for Urban Affairs and Planning.

All land that Council resolved to be 'community' must, by July 1st 1996, be used and managed in accordance with plans of management (PoM's). It is intended that these PoM's will aid the effective co-ordination and management of community land within the Council area. Where Council holds a number of community land areas that have similar values and characteristics, 'generic' PoM's may be adopted to provide one comprehensive plan of management. Generic plans must contain a schedule (list) of those areas included.



The Act requires the following information to be contained within each plan of management:

1. the category or categories of land;
2. objectives and performance targets of the plan with respect to the land;
3. the means by which Council proposes to achieve the plan's objectives;
4. the manner in which Council proposed to assess its performance with respect to the plan's objectives and performance targets;
5. for land categorised as natural area, further categorisation;
6. express authorisation for leasing or licensing (specifying whether or not limited to public purposes), and any other provisions; and
7. provisions applying to the grant of a lease or license or other estate in land.

Community land cannot be sold or otherwise disposed of by councils and there are restrictions on community land use and on the granting of leases and licenses. Where appropriate, Environmental Planning Instruments under the EP&A Act (1979) may impose additional restrictions. There are also additional matters that are required to be addressed where the land is not owned by Council.



1.3 Roadside Reserves within the City of Randwick

The following lists all open space land within the roadside reserves category and sub-categorises it into the various ownership groups: (see Figure 2)

Table 1: Roadside Reserves Under Randwick City Council's Management

Parcel of Land	*Recreation Inventory No.	Ownership	Management Body	Reference No. on Fig.2
Malabar Road #3	A/4-495-03	Council	Council	1
Malabar Road #4	A/4-495-04	Council	Council	2
Malabar Road #5	A/4-495-05	Council	Council	3
Malabar Road #8	A/4-495-08	Council	Council	4
Clovelly Road #3	A/5-191-03	Council	Council	5
Figtree Avenue Closure	B/7-289-01	Crown	Council	6
Market Street	B/7-502-01	Crown	Council	7
Palm Reserve	B/6-673-01	Crown	Council	8
Alison Road # 6	B/6-020-06	Crown	Council	9
Anzac Parade # 7	B/6-031-07	Crown	Council	10
Anzac Parade # 8	B/4-031-08	Crown	Council	11
Anzac Parade # 10	B/3-031-10	Crown	Council	12
Anzac Parade # 11	B/3-031-11	Crown	Council	13
Anzac Parade # 12	B/3-031-12	Crown	Council	14
Anzac Parade # 13	B/3-031-13	Crown	Council	15
Anzac Parade #15	B/3-031-15	Crown	Council	16
Bunnerong Road	B/1-130-01	Crown	Council	17
Bunnerong Road # 3	B/3-130-03	Crown	Council	18
Bunnerong Road #4	B/1-130-04	Crown	Council	19
Bunnerong Road #5	B/1-130-05	Crown	Council	20
Bunnerong Road #7	B/3-130-07	Crown	Council	21
Caerleon Cres	B/5-144-01	Crown	Council	22

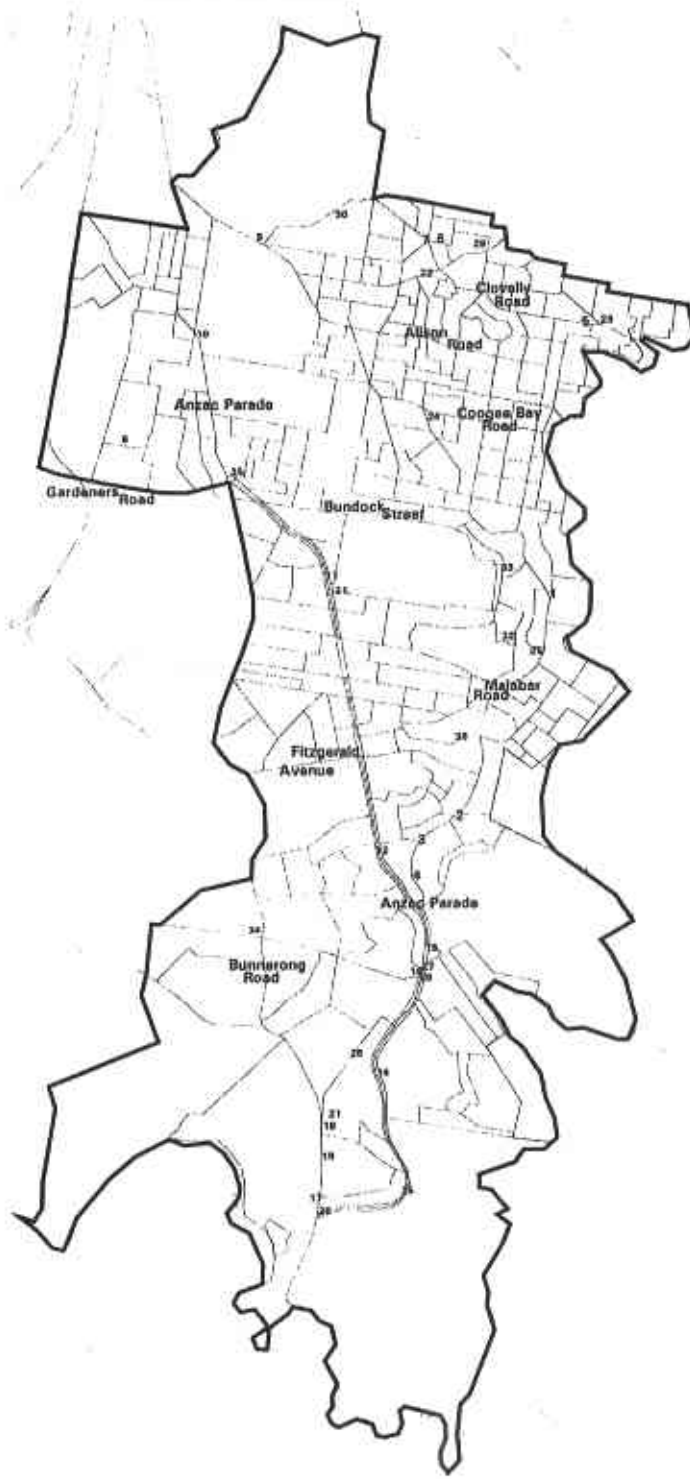


Parcel of Land	*Recreation Inventory No.	Ownership	Management Body	Reference No. on Fig.2
Clovelly Road	B/5-191-01	Crown	Council	23
Dudley Street	B/5-249-03	Crown	Council	24
Foots Place	B/4-300-01	Crown	Council	25
Forrest Street	B/3-302-01	Crown	Council	26
Franklin Street#1	B/3-308-01	Crown	Council	27
Franklin Street#3	B/3-308-03	Crown	Council	28
Frenchmans Road	B/7-313-01	Crown	Council	29
Govett Street	B/7-340-01	Crown	Council	30
Holmes Street	B/4-386-01	Crown	Council	31
Johnston Parade	B/4-421-01	Crown	Council	32
Moverly Road	B/4-548-01	Crown	Council	33
Perry Street	B/2-613-01	Crown	Council	34
Wilson Place	B/6-031-02	Crown	Council	35
Yandell Reserve	B/6-031-02	Crown	Council	36

Note: Where land that appears to function as a roadside reserve, but has not been identified within the above list due to unavailable information that is later found after the finalisation of this plan, it should be treated in the same way as all other open space land in its category as set out within this plan of management. (See Issue 5, page 18 where roadside reserves are not functioning as such and may be put to alternative uses)



Figure 2: Distribution of Roadside Reserves within the City of Randwick (including Community and Crown land)



LEGEND	
PARK NAME	PARK LOCATION
Malabar Road #3	1
Malabar Road #4	2
Malabar Road #5	3
Malabar Road #8	4
Clovelly Road #3	5
Figtree Avenue Closure	6
Market Street	7
Palm Reserve	8
Alison Road # 6	9
Anzac Parade # 7	10
Anzac Parade # 8	11
Anzac Parade # 10	12
Anzac Parade # 11	13
Anzac Parade # 12	14
Anzac Parade # 13	15
Anzac Parade # 15	16
Dunnerong Road	17
Bunnerong Road # 3	18
Bunnerong Road # 4	19
Bunnerong Road # 5	20
Bunnerong Road # 7	21
Caerleon Cres	22
Clovelly Road	23
Dudley Street	24
Foots Place	25
Forrest Street	26
Franklin Street#1	27
Franklin Street#3	28
Frenchmans Road	29
Govett Street	30
Holmes Street	31
Johnston Parade	32
Moverly Road	33
Perry Street	34
Wilson Place	35
Yandell Reserve	36



1.4 Using this Plan of Management

As described in Section 1.1, this generic plan is one of a series of eight. All generic plans follow the same format which is derived from the strategic plan. This plan comprises the following sections:

1. *Introduction:*

This component explains the background to the development of the plan of management, the history and function of roadside reserves in the City of Randwick, how the plan works, community participation and the distribution of this open space type throughout the City.

2. *Management Philosophy:*

This component provides the foundation of management within the plan and its recommendations, including the vision and mission statements, the guiding principles for the management of roadside reserves in the City of Randwick, the aim of the plan and its relationship with other relevant Council documents.

2. *Management Philosophy and Context:*

This component provides the foundation of management within the plan and its recommendations, including the vision and mission statements, the guiding principles for the management of roadside reserves in the City of Randwick, the aim of the plan and its relationship with other relevant Council documents.

3. *Issues, Priorities and Implementation:*

The objectives are derived from major issues identified via the management philosophy section and a range of internal and external information sources. The means of implementing the objectives include: statements on priority; proposed year of completion; the department or division within Council that is responsible for implementation; and the performance measures. These are presented in a tabular format. This section also addresses *how* the objectives and performance targets will be achieved and assessed. This is the main way by which the implementation of the plan may be monitored.

4. *Indicative Time Frame for Implementation:*

This determines when the required development works should take place and therefore when funds are required. It is based on the information contained in Section 3 'Management Objectives and Priorities' and will help to link this plan with Council's Management Plan and Section 94 Contributions Plan.

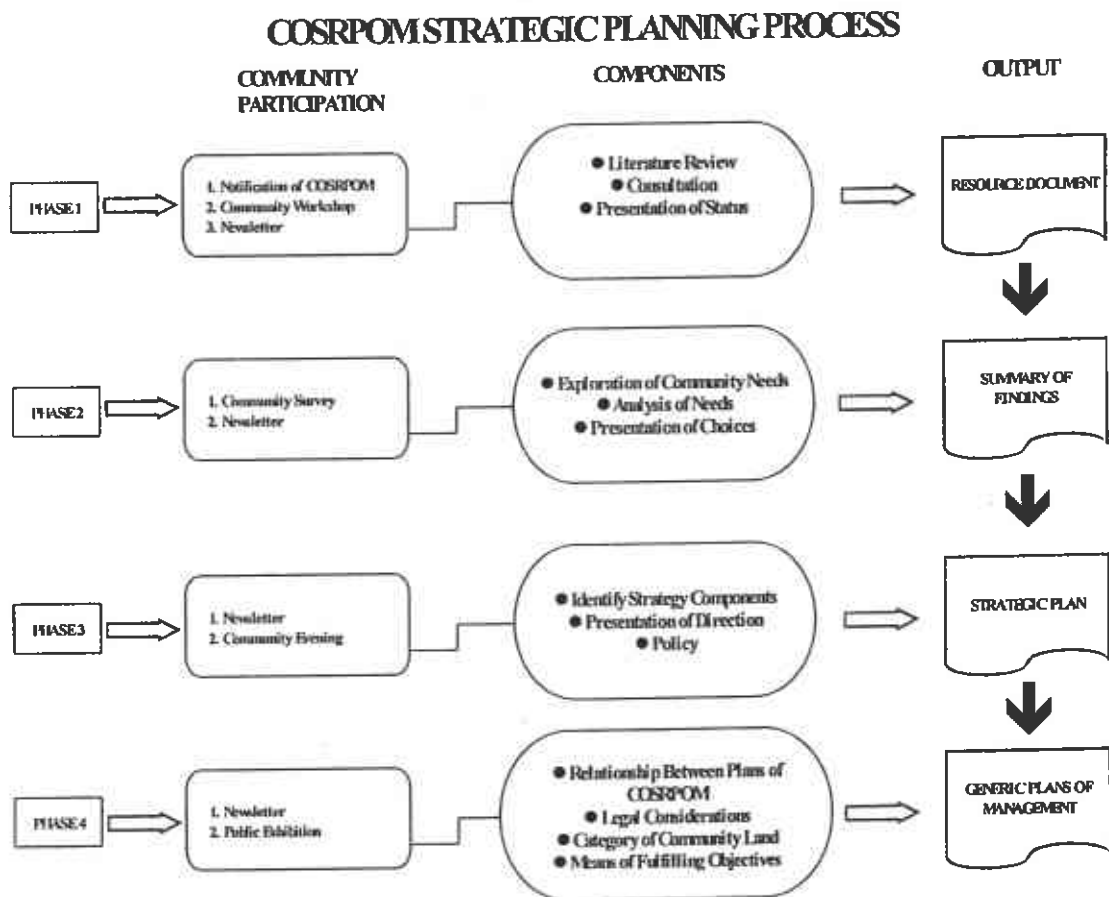


1.5 Community Participation

Community Participation Process

A comprehensive consultative process was undertaken throughout the preparation of the City Open Space and Recreation Plan of Management (COSRPOM). Figure 3 outlines the components of the community participation and consultation process and how it relates to the production of the plans that comprise the COSRPOM.

Figure 3: Community Participation and the COSRPOM Planning Process



Community Participation Components

The COSRPOM *Guiding Principles* which are set out in Section 2 have been derived primarily from the community consultative and participative process. In addition to a survey questionnaire which was completed by over seven hundred residents throughout the City of Randwick. Two rounds of evening participative meetings were held between Council and community members.

The first round of community participation was held between September and October 1994. It addressed open space and recreation provision on a City wide basis via a series of eight workshops which were attended by a total of sixty people. Within these workshops the strengths, weaknesses and opportunities were determined by community representatives. The second round of participation was held in July 1995 and attended by nearly seventy people. It comprised both a community forum and small group discussion evening, whereby community representatives addressed the goals for various open space areas.

Many of the *objectives* that are presented within Section 3 are derived from both the first round of community participation and the *COSRPOM Community Survey*. The survey was distributed to 8,000 residents throughout the City. Refer to Appendix B for the questions and results of the survey.



2. MANAGEMENT PHILOSOPHY AND CONTEXT

2.1 Vision Statement

To enhance the quality of life of those residents and visitors who engage in recreation within the roadside reserves of the City of Randwick

2.2 Goals

Corporate Goals

1. To provide appropriate and equitable recreational and open space opportunities as identified through community needs.
2. To provide safe, diverse and quality recreation opportunities for Randwick residents.
3. To ensure access for all including actual and perceived access to recreational resources.

Community Goal

To create, with the involvement of the community, accessible and aesthetically pleasing corridors of greenspace providing a distinctive character and high quality maintenance

2.3 Guiding Principles

1. Informal and formal settings created predominantly through the use of vegetation
2. Green links created through tree planting and footpaths with an emphasis on indigenous vegetation
3. Easily accessed, non-alienating reserve areas for all members of the community regardless of disability
4. Visual character to be of a high standard and reflect the local natural and cultural heritage
5. High maintenance and safety standards

2.4 Management Context

A number of plans form the context for this generic plan of management. These plans are in addition to the statutory Acts described in Section 1 and include Council and other relevant documents.



COSRPOM Strategic Plan

This document was compiled to provide a 'Strategic Direction' for the open space available for public recreational use throughout the City of Randwick. It therefore covers all different open space types such as the district parks, remnant bushland and pocket parks open space. The strategic plan also addresses the need for rationalisation of open space in certain areas and the acquisition of open space in others and addresses the methods by which this may be undertaken. A recommendation within the Strategic Plan that relates to this generic plan includes increasing the number of civic parks throughout the City of Randwick which will make use of current open space areas that are categorised as either roadside reserves or pocket parks but are more suited to civic park functions and use.

Randwick City Council Management Plan

The Local Government Act, 1993 requires that each council must prepare a Management Plan for at least a three year period, in Randwick City Council's case it is from 1994 to 1997 and aims to make Council more accountable to its residents and sets out how it will achieve a high level of service. Council's Management Plan also contains information of a similar nature so that the community is able to identify what, how and when changes and undertakings will take occur. This generic plan of management is an important component in the overall land management undertakings of Council. It provides clear objectives and means of achieving those objectives over a twenty year period and also includes decisions on priority and costing implications.

Objectives and priorities that are presented in Section 3 of this plan must be reflected in the Management Plan so that funds can be allocated and the recommended works can be implemented. Each relevant department must therefore address the areas of responsibility that are allocated to them within Section 3.2 and convey these responsibilities into the overall management plan beginning in the 1996/97 financial year. It is the Management Plan that will effectively give force to the recommendations and actions within this plan as it is the principle mechanism by which Council priorities are set and resources allocated.

Works programs will be particularly influenced by this and other generic plans of management whereby relevant Council officers will incorporate recommended actions into the financial planning section of the report on an annual basis - this will also provide Council with the opportunity to review targets as time goes on. Council departments and divisions other than the Works - Recreation and Parks and Recreation divisions that have responsibility for particular aspects of the COSRPOM such as Council's Planning Department, Corporate Services, the Plant Nursery, Works Department and Community Services, must incorporate within their divisional/departmental budgets and works programs, the necessary undertakings.



It is recommended that the Management Plan is incorporated under the table; Principal Activity - 'Improvements Recreation Facilities' is as follows:

Table 2: Management Plan Principle Activity 'Improvements - Recreation Facilities'

OBJECTIVES	PERFORMANCE TARGETS	MEANS OF ACHIEVING TARGETS	MEANS OF MEASURING PERFORMANCE
To provide and manage a system of safe, high quality parks and facilities offering a diversity of recreational opportunities suitable for and readily accessible to a wide range of users, in accordance with the City Open Space and Recreation Plan of Management.	Implementation of annual works programs for improvements recommended within the City Open Space and Recreation Generic Plans of Management and associated site specific plans of management	a) Council Staff to prepare and annually review improvements works and programs b) Council staff/consultants to prepare designs, documentation and estimates for the adopted programs	a) recommended works/improvements reviewed or completed by target dates and within budget b) designs prepared with adequate lead time for works to commence on target c) community satisfaction



3. ISSUES, PRIORITIES AND IMPLEMENTATION

3.1 Major Issues

Issue 1: Maintenance

The maintenance of roadside reserves is generally the issue of greatest concern that has been strongly expressed by residents. Maintenance along roadside reserves is a relentless task as litter is constantly being blown onto median and nature strips causing these generally exposed sites to appear unkempt and forgotten. Maintaining safety site lines for the road traffic is usually the highest priority for Council's maintenance staff. Roadside reserves are also generally open space areas that are not immediately adjacent to residential areas and therefore are not directly cared for by residents.

Maintenance practices are dependent on the ease of access to the reserves for machinery and the ratio of trees and shrubs to grass areas. Where there is a number of tree and shrub species and low fencing, maintenance is generally more difficult than where there is just grass coverage. For cost and other resource reasons, it is important to create a balance between the provision of grass areas and those that have more interesting vegetation and setting types. Junction areas in particular lend themselves to more interesting vegetation and settings while those reserves that run alongside roads for some distance should be maintained as cost effectively as possible. Roadside reserves that are managed by other authorities such as the Centennial and Moore Park Trust's Tay Park which forms a significant gateway to the City and the Road and Traffic Authority roadside reserves, should be discussed with the appropriate authority in relation to planting, maintenance and responsibilities.

Where roadside reserves are immediately adjacent to people's houses, it is expected that residents maintain the grassed areas. Residents may also group together within specific streets and apply for trees that they will plant and maintain under the advice and guidance of Council's Community Nursery Street Tree Planting Program. This allows residents to choose trees from an appropriate palette of species and care for the trees and their surrounding reserve area indefinitely. Residents may also wish to undertake further work within roadside reserves that abut their property and others may be encouraged by Council to do so. If this option is generally favoured, Council must arrange formal community open space maintenance training sessions and appropriate tools as necessary.

Table 3: Roadside Reserves Generic Characteristics as Determined by Community Representatives

Setting	Vegetation	Furniture	Size	Buildings	No. of People	User type	Distance to travel
roadside	varied	seating	linear	bus shelters	transient use	local people in general	on foot
varied	native where appropriate	bicycle racks	fragmented		low to heavy flow		bicycle
minimum traffic impact	well maintained	bus shelters sculptures street cafe's					(Local use or use as a bike or footway)



Issue 2: Design

Draft Urban Design Guidelines have been developed for public areas within the City of Randwick. These are appropriate to furniture and finishes that may be incorporated into roadside reserve landscape designs. As previously described, particular maintenance attention will be given to reserves that are located at junction areas and these will incorporate landscape finishes and furnishings. *Gateway* reserves such as Tay Park which is managed by the Centennial and Moore Park Trust (as mentioned above) is a gateway to Randwick City Council and should have particular attention given to design detail and portray an appropriate image for visitors' and residents' entry into the City of Randwick.

Within locations such as Anzac Parade, along which a lengthy medium strip is located, a series of furniture and finishes is to be incorporated over a medium term period. Monitoring the use of these facilities is important in gauging their appropriateness within designated locations. Additionally, assessment and monitoring of the use of the furniture and appropriateness of finishes is necessary due to the changing function of roadside reserves towards places that are used as walking routes and cycle tracks. Advertising signs are not appropriate within public open space area and any sign other than a temporary sign that shows a relationship with the reserve eg. promoting an event, shall not be approved.

Buildings are not generally encouraged within these open space areas, other than for service facilities such as local telephone exchange boxes. Community representatives have determined that kiosks may not be entirely inappropriate within roadside reserves. This plan however, does not recommend that type of development within roadside reserves.

Table 1 shows those uses and activities that were acceptable within roadside reserves for community representatives attending a COSRPOM community evening - most of the opinions have been reflected within this generic plan of management.

Table 4: Suitable and Unsuitable Activities and Facilities within Roadside Reserves

Activity/Facility	Score	Assessment
telephones	1	suitable
dogs	1	suitable
leased sports fields	6	unsuitable
leased indoor sports	6	unsuitable
playing fields	6	unsuitable
cafe's	2	suitable
indoor public centre	6	unsuitable
playgrounds	4	unsuitable
bike tracks/lanes	0	suitable

